103D CONGRESS 1ST SESSION

S. 54

To amend the Communications Act of 1934 and the Federal Election Campaign Act of 1971 to better inform the electorate in Senate elections.

IN THE SENATE OF THE UNITED STATES

JANUARY 21 (legislative day, JANUARY 5), 1993

Mr. Pell (for himself and Mr. Wofford) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

JANUARY 28 (legislative day, JANUARY 5), 1993 Committee discharged; ordered referred to the Committee on Commerce, Science, and Transportation

A BILL

To amend the Communications Act of 1934 and the Federal Election Campaign Act of 1971 to better inform the electorate in Senate elections.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. AVAILABILITY OF FREE BROADCAST TIME.
- 4 Title III of the Communications Act of 1934 (47
- 5 U.S.C. 301 et seq.) is amended by inserting after section
- 6 315 the following new section:

- 1 "FREE BROADCAST TIME FOR SENATE CANDIDATES
- 2 "Sec. 315A. (a) In addition to broadcast time that
- 3 a licensee makes available to a candidate under section
- 4 315(a), a television station licensee shall make available
- 5 at no charge, for allocation to Senate candidates within
- 6 its broadcast area under section 503 of the Federal Elec-
- 7 tion Campaign Act of 1971, 3 hours of broadcast time
- 8 during a prime time access period described in section 501
- 9 of that Act to each Senatorial campaign committee des-
- 10 ignated under section 502 of that Act.
- 11 "(b) An appearance by a candidate on a news or pub-
- 12 lic service program at the invitation of a television station
- 13 or other organization that presents such a program shall
- 14 not be counted toward time made available pursuant to
- 15 subsection (a).".
- 16 SEC. 2. ALLOCATION BY SENATORIAL CAMPAIGN COMMIT-
- 17 **TEES.**
- The Federal Election Campaign Act of 1971 (2
- 19 U.S.C. 301 et seq.) is amended by adding at the end there-
- 20 of the following new title:
- 21 "TITLE V—DISSEMINATION OF
- 22 **POLITICAL INFORMATION**
- 23 "SEC. 501. DEFINITIONS.
- "For the purposes of this title—

- "(1) the term 'free broadcast time' means time
 provided by a television station during a prime time
 access period pursuant to section 315A of the Communications Act of 1934;

 "(2) the term 'major party' means a political
 party whose candidate the Senate in a State placed
 first or second in the number of popular votes re
 - party whose candidate the Senate in a State placed first or second in the number of popular votes received in either of the 2 most recent general elections;
 - "(3) the term 'minor party' means a political party other than a major party—
 - "(A) whose candidate for the Senate in a State received more than 5 percent of the popular vote in the most recent general election; or
 - "(B) which files with the Commission, not later than 90 days before the date of a general or special election in a State, the number of signatures of registered voters in the State that is equal to 5 percent of the popular vote for the office of Senator in the most recent general or special election in the State;
 - "(4) the term 'prime time access period' means the time between 7:30 p.m. and 8:00 p.m. of a weekday during the period beginning on the date that is 60 days before the date of a general election or spe-

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- cial election for the Senate and ending on the day
- 2 before the date of the election; and
- 3 "(5) the term 'Senatorial campaign committee'
- 4 means the committee of a political party designated
- 5 under section 602.

6 "SEC. 502. DESIGNATION OF SENATORIAL CAMPAIGN COM-

- 7 **MITTEES.**
- 8 "(a) APPLICATION.—(1)(A) The national committee
- 9 of a major party or minor party that has established a
- 10 committee for the specific purpose of providing support
- 11 to candidates for the Senate may file with the Commission
- 12 an application for designation of that committee as the
- 13 Senatorial campaign committee of that political party for
- 14 the purposes of this title.
- 15 "(B) The national committee of a major party or
- 16 minor party that has not established a committee for the
- 17 specific purpose of providing support to candidates for the
- 18 Senate may file with the Commission an application for
- 19 designation of the national committee as the Senatorial
- 20 campaign committee of that political party for the pur-
- 21 poses of this title.
- "(2) An application under paragraph (1) shall be in
- 23 such form as the Commission may require and shall in-
- 24 clude a certification by the applicant that the Senatorial
- 25 campaign committee will—

- "(A) allocate free broadcast time in accordance with section 503 to candidates for the Senate in general and special elections in which at least 1 other candidate for the Senate have qualified for the gen-
- 6 "(B) keep and furnish to the Commission any books, records, or other information it may request;
- 8 and
- 9 "(C) cooperate in any audit by the Commission.
- 10 "(3) The Commission shall determine whether to ap-
- 11 prove or deny an application under this section not later
- 12 than 7 days after receipt.

eral election ballot;

- 13 "(b) If the Commission makes a determination to
- 14 deny an application under this section, the applicant shall
- 15 be afforded a hearing with respect to the determination
- 16 in accordance with section 554 of title 5, United States
- 17 Code.
- $18\,$ "SEC. 503. ALLOCATION AND USE OF FREE BROADCAST
- 19 **TIME.**
- 20 "(a) ALLOCATION.—A Senatorial campaign commit-
- 21 tee of a political party shall allocate free broadcast time
- 22 made available by a television station licensee under sec-
- 23 tion 315A of the Communications Act of 1934 among the
- 24 candidates of that party for the Senate in the licensee's
- 25 broadcast area.

1	"(b) Use.—A Senatorial campaign committee shall
2	ensure that—
3	"(1) free broadcast time is used in a manner
4	that promotes a rational discussion and debate of is-
5	sues with respect to the elections involved;
6	"(2) in programs in which free broadcast time
7	is used, not more than 25 percent of the time of the
8	broadcast shall consist of presentations other than a
9	candidate's own remarks;
10	"(3) free broadcast time is used in segments of
11	not less than 1 minute; and
12	"(4) not more than 15 minutes of free broad-
13	cast time is used by any 1 candidate in a 24-hour
14	period.
15	"SEC. 504. REPORTS TO CONGRESS.
16	"The Commission shall submit to Congress, not later
17	than June 1 of each year that follows a year in a general
18	election for the Senate is held, a report setting forth the
19	amount of free broadcast time allocated to candidates
20	under section 503.
21	"SEC. 505. PARTICIPATION BY COMMISSION IN JUDICIAL
22	PROCEEDINGS.
23	"(a) In General.—The Commission may appear in
24	any action filed under this section, either by attorneys em-
25	ployed in its office or by counsel whom it may appoint

- 1 without regard to the provisions of title 5, United States
- 2 Code, governing appointments in the competitive service,
- 3 and whose compensation it may fix without regard to the
- 4 provisions of chapter 51 and title III of chapter 53 of that
- 5 title.
- 6 "(b) Enforcement.—The Commission may petition
- 7 a district court of the United States for declaratory or
- 8 injunctive relief concerning any civil matter arising under
- 9 this title, through attorneys and counsel described in sub-
- 10 section (a).
- 11 "(c) APPEALS.—The Commission may, on behalf of
- 12 the United States, appeal from, and petition the Supreme
- 13 Court of the United States for certiorari to review, a judg-
- 14 ment or decree entered with respect to an action in which
- 15 it appeared pursuant to this section.".

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